

Message Text

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C O N F I D E N T I A L STATE 216176 TOSEC 250007

NODIS

S/S PASS USUN FOR AMBASSADOR BENNETT ONLY

E.O. 11652: GDS

TAGS: PFOR, UN, XF, CY, SF, UNRWA

SUBJECT: BRIEFING MEMORANDUM - YOUR MEETING WITH WALDHEIM,
SEPTEMBER 2

FOR THE SECRETARY FROM TOUSSAINT ,IO,ACTING

1. PARTICIPANTS

US

UN

THE SECRETARY SECRETARY GENERAL WALDHEIM
AMBASSADOR BENNETT, USUN UNDER SECRETARIES GENERAL
BUFFUM, URQUHART, AND GUYER

2. CHECKLIST

-- SOUTHERN AFRICA - BRIEF WALDHEIM ON NEGOTIATIONS ON
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RHODESIA AND NAMIBIA AND YOUR UPCOMING MEETING WITH

VORSTER.

-- SINAI BUFFER ZONE; MIDDLE EAST - SUGGEST THAT SIILASVUO CAN HANDLE IN THE JOINT COMMISSION QUESTION OF EGYPTIAN ASSERTION OF SOVEREIGNTY. WALDHEIM WOULD LIKE YOUR EVALUATION OF EVENTS IN LEBANON AND PROSPECTS FOR RESUMPTION OF ARAB-ISRAELI TALKS. HE PLANS TO BRIEF YOU

ON HIS TALKS IN COLOMBO WITH SADAT, ASSAD AND QADHAFI.

-- CYPRUS - URGE WALDHEIM TO CONTINUE HIS EFFORTS TO RECONVENE INTERCOMMUNAL TALKS.

-- WALDHEIM REELECTION - ASK WHETHER WALDHEIM HAS HEARD FROM SOVIETS AND CHINESE AND SUGGEST HE LET US KNOW WHEN HE IS READY TO MOVE FORMALLY FOR REELECTION.

-- UNRWA - TELL WALDHEIM THAT WE ARE TRYING TO TAKE \$6 MILLION FROM OTHER PROGRAM FUNDS, BUT THAT THIS REQUIRES CONSULTATIONS WITH OTHER GOVERNMENTS AND THE CONGRESS.

3. ISSUES/TALKING POINTS

A. SOUTHERN AFRICA

WALDHEIM HAS ASKED FOR A BRIEFING ON THE CURRENT STATUS OF YOUR NEGOTIATIONS ON RHODESIA AND NAMIBIA. YOU MAY WISH TO GIVE HIM A SUMMARY OF YOUR EFFORTS AND TO CHARACTERIZE YOUR UPCOMING MEETING WITH SOUTH AFRICAN PRIME MINISTER VORSTER. WALDHEIM WILL ESPECIALLY WANT YOUR ESTIMATE ON WHETHER YOU BELIEVE YOUR EFFORTS WILL BEAR FRUIT IN TIME TO ASSURE A MODERATE AND CONSTRUCTIVE OUTCOME TO THE SECURITY COUNCIL'S NAMIBIA DEBATE (WHICH RESUMES SEPTEMBER 22) .

B. WALDHEIM LETTER ON SINAI BUFFER ZONE; MIDDLE EAST

WALDHEIM WROTE YOU A LETTER ON JULY 21 ASKING FOR YOUR VIEWS ON EGYPT'S RECENT ATTEMPTS TO ASSERT SOVEREIGNTY IN THE SINAI BUFFER ZONE AND FOR ANY INFORMATION.

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MATION FROM RECORDS OF THE NEGOTIATIONS OF SINAI II WHICH MIGHT BEAR ON THIS QUESTION. WALDHEIM CITED TWO ISSUES IN QUESTION: 1) EGYPT'S DESIRE TO STATION UNIFORMED CIVILIAN POLICE IN THE ZONE TO PROVIDE SERVICES TO THE BEDOUIN POPULATION AND 2) THE GOE'S REQUEST THAT UNEF PERMIT A MULTI-NATIONAL CIVILIAN TEAM TO EXPLORE FOR OIL WITHIN THE ZONE OF EGYPT'S BEHALF.

YOU INDICATED THAT YOU DID NOT WISH TO REPLY FORMALLY TO WALDHEIM'S LETTER. IN LINE WITH THIS, WE HANDLED THE MATTER BY SIMPLY TELLING WALDHEIM'S STAFF IN NEW YORK THAT WE BELIEVE EGYPTIAN-ISRAELI DIFFERENCES OVER SOVEREIGNTY IN THE SINAI BUFFER ZONE SHOULD BE RESOLVED IN THE NORMAL WAY IN THE JOINT COMMISSION.

WALDHEIM IS AWARE THAT YOU DO NOT INTEND FORMALLY TO REPLY TO HIS LETTER, BUT HE MAY NONETHELESS ASK FOR YOUR VIEWS.

WALDHEIM WILL PROBABLY ALSO WISH TO DISCUSS BROADER MIDDLE EAST QUESTIONS, AND YOU MAY WISH TO GIVE HIM YOUR EVALUATIONS OF THE PROSPECTS FOR RESUMED ARAB-ISRAEL NEGOTIATIONS AND FOR A LEBANESE SETTLEMENT. WE UNDERSTAND HE WISHES TO DESCRIBE FOR YOU CONVERSATIONS HE HAD IN COLOMBO WITH SADAT, ASAD AND QADHAFI.

YOUR TALKING POINTS

--NOW THAT SIILASVUO IS BACK IN THE AREA AND IN TOUCH WITH THE EGYPTIANS AND ISRAELIS ON THESE AND RELATED ISSUES, WE HOPE HE CAN SMOOTH OUT THE PROBLEMS, AS HE HAS ABLY DONE IN THE PAST. WE BELIEVE HE HAS ALREADY BEGUN TO TAKE HOLD OF THESE PROBLEMS.

--WE HOPE THAT IN SIMILAR FUTURE CIRCUMSTANCES THE PROBLEM CAN BE HANDLED LOCALLY TO THE EXTENT POSSIBLE WITHOUT RAISING QUESTIONS OF PRINCIPLE.

C. CYPRUS

BACKGROUND

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NEITHER WALDHEIM (NOR ANYONE ELSE) HAS BEEN ABLE TO DEVELOP A PROPOSAL WHICH HAS REASONABLE PROSPECT OF ADVANCING NEGOTIATIONS. WALDHEIM SEEMS CONVINCED THAT A FORMAL RESUMPTION OF THE VIENNA TALKS UNDER HIS AUSPICES WOULD QUICKLY FOUNDER, BECAUSE THE GREEK AND TURKISH POSITIONS ARE SO FAR APART. HE ACCORDINGLY TOLD THE DUTCH AS EC-9 SPOKESMAN IN NEW YORK FRIDAY THAT HE HAS NO INTENTION OF ENGAGING IN ANOTHER ROUND IN VIENNA UNTIL THERE IS REAL POSSIBILITY OF PROGRESS. THIS IS THE SAME POSITION HE HAS MAINTAINED WITH US OVER THE PAST MONTH. INSTEAD, HE IS NOW TRYING TO LEAD THE CYPRUS PARTIES TO RESUME HUMANITARIAN TALKS IN NICOSIA. WHILE THE GREEK AND TURK CYPRIOTS HAVE AGREED IN PRINCIPLE TO BEGIN THESE TALKS AFTER THE SEPTEMBER 5 GREEK CYPRIOT PARLIAMENTARY ELECTIONS, THE TURKS INSIST THAT THE MISSING PERSON QUES-

TION NOT BE ON THE AGENDA -- AN ISSUE WHICH IS OF COURSE OF PRIMARY IMPORTANCE FOR THE GREEK SIDE. THUS, THE WHOLE CYPRUS NEGOTIATION PROCESS REMAINS DEADLOCKED.

YOUR TALKING POINTS

--WE RECOGNIZE THE DIFFICULTIES INVOLVED IN GETTING THE CYPRUS PARTIES TO SIT DOWN TO SERIOUS NEGOTIATIONS, AND APPRECIATE YOUR PERSISTENT EFFORTS TO CARRY OUT YOUR GOOD OFFICES MISSION.

--SINCE NO OTHER VIABLE NEGOTIATING FORUM EXISTS, WE HOPE YOU WILL CONTINUE TO ENGAGE THE PRESTIGE OF YOUR OFFICE IN THE EFFORT TO RECONVENE THE INTERCOMMUNAL TALKS.

--WE STRONGLY FAVOR YOUR ISSUING A CALL FOR SUCH TALKS TO RESUME IN NEW YORK IN SEPTEMBER BEFORE THE UNGA BEGINS. WE APPRECIATE THAT THE TURKS WANT ONLY TO DISCUSS PROCEDURAL QUESTIONS AND THE GREEKS ONLY SUBSTANTIVE ISSUES. NONETHELESS, A WAY AROUND THIS IMPASSE MUST BE FOUND.

--ONE POSSIBILITY WOULD BE FOR YOU TO CALL A MEETING TO SEE WHETHER SOME SET OF PRINCIPLES -- PERHAPS BASED ON MY UN SPEECH LAST YEAR -- MIGHT SERVE AS CONFIDENTIAL

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THE BASIS FOR REACHING AGREEMENT ON WHAT SUBSTANTIVE ISSUES COULD BE DISCUSSED IN YOUR PRESENCE AND WHAT SUBSTANTIVE ISSUES COULD BE REFERRED BACK TO SUBCOMMITTEE.

--ANOTHER POSSIBILITY WOULD BE TO CALL A MEETING SIMPLY TO DISCUSS PROCEDURAL NEXT STEPS -- PERHAPS SETTING UP A 3- OR 4-NATION STUDY GROUP TO ADVISE AND MAKE RECOMMENDATIONS TO THE CYPRIOT COMMUNITIES. THIS IS AN IDEA THAT THE GREEKS HAVE PREVIOUSLY FLOATED, BUT IT MIGHT HAVE SOME CHANCE OF ACCEPTANCE IF PUT FORWARD AND STRONGLY ADVOCATED BY YOU. BUT YOU SHOULD BE AWARE THAT THE TURKS' INITIAL REACTION WOULD PROBABLY BE NEGATIVE.

--IF THESE IDEAS HAVE SOME APPEAL, WE WILL BE PREPARED TO WORK WITH YOU IN THE DAYS AHEAD TO DEVELOP THEM FURTHER, IN CONJUNCTION WITH THE EC-9 AND THE GREEKS AND TURKS THEMSELVES.

D. WALDHEIM'S CANDIDACY

WALDHEIM HAS TOLD US THAT HE RECEIVED ENCOURAGING SIGNS OF SUPPORT BOTH FROM THE OAU AND MORE RECENTLY AT THE NON-ALIGNED MEETING IN COLOMBO. WE DO NOT YET KNOW WHETHER HE HAS CONFIRMED SOVIET AND CHINESE SUPPORT. THERE ARE NO OTHER PUBLICLY DECLARED CANDIDATES, ALTHOUGH WE STILL RECEIVE REPORTS THAT PEREZ-GUERRERO AND ECHEVERRIA ARE STILL RUNNING FOR THE JOB.

YOUR TALKING POINTS

--HAVE YOU HEARD FROM THE SOVIETS OR THE CHINESE?

--LET US KNOW WHEN YOU ARE READY TO MOVE FORMALLY TO REELECTION.

E. UNRWA FINANCING

AS YOU ARE AWARE, UNRWA HAS APPEALED TO US FOR \$6 MILLION WHICH IT NEEDS URGENTLY TO HELP COVER ITS CONFIDENTIAL

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OPERATING DEFICIT FOR THE REMAINDER OF CY-76. (THIS WOULD BE A STEP TOWARD BRINGING OUR TOTAL CY-76 CONTRIBUTION TO THE \$44.7 MILLION LEVEL SUGGESTED BY UNRWA; WE HAVE ALREADY CONTRIBUTED \$26.7 MILLION AND ARE AWAITING FINAL CONGRESSIONAL ACTION ON AN ADDITIONAL \$12 MILLION FROM FY-77 FUNDS.) YOU APPROVED A STRATEGY FOR TAKING \$1.5 MILLION EACH FROM TRANSITION QUARTER SECURITY SUPPORTING ASSISTANCE FUNDS EARMARKED FOR ISRAEL, JORDAN, SYRIA AND EGYPT. HOWEVER, OUR INITIAL APPROACH WAS TO ISRAEL AND THEY HAVE JUST TURNED US DOWN. OUR FALLBACK POSITION IS TO TAKE THE ENTIRE \$6 MILLION FROM JORDAN'S TRANSITION QUESTION FUNDS- (AN ACTION MEMO TO YOU ON THIS SUBJECT IS UNDER PREPARATION.)

YOUR TALKING POINTS

--WE ARE ATTEMPTING TO DIVERT \$6 MILLION FROM OTHER PROGRAM FUNDS TO PERMIT A SPECIAL CONTRIBUTION TO UNRWA TO COVER ITS IMMEDIATE FINANCIAL PROBLEMS. THIS REQUIRES CONSULTATIONS WITH GOVERNMENTS INVOLVED AND WITH THE CONGRESS.

--WE ARE AWARE OF THE URGENCY AND WILL TRY TO RESPOND AS QUICKLY AS POSSIBLE.

4. DRAFTED BY IO/UNP:JPLORENZ/RAPECK; CLEARED BY EUR: AHARTMAN; NEA:ARDAY; APPROVED BY IO:DRTOUSSAINT.

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